



INDIVIDUAL CONSULTANT PROCUREMENT NOTICE

Date: **28.05.2015**

Country: Republic of Moldova

Description of the assignment: National consultant Democratic Governance Outcome Evaluation

Period of assignment/services: 30 days within a 3 months assignment -2015

Proposals should be submitted online by pressing the **"Apply Online"** link no later than [9 June 2015](#).

Requests for **clarification only** must be sent by standard electronic communication to the following e-mail: alla.skvortova@undp.org. UNDP will respond by standard electronic mail and will send written copies of the response, including an explanation of the query without identifying the source of inquiry, to all applicants.

1. BACKGROUND

Moldova declared its independence in 1991 with the European integration becoming a strategic priority 8 years after. Since its independence the country engaged into a multitude of reforms across all sectors, in parallel developing policies and legal and institutional frameworks aiming at achieving the Democratic Governance standards. The most important reform thought to contribute to the major transformation is the Central Public Administration Reform launched in 2005. It intended to improve transparency and accountability of the public administration, establish a modern civil service system and strengthen the public finance management. In 2012, the Decentralization Strategy aiming at consolidating the capacities of the local public administration authorities and at improving the management and the quality of public services provided to the citizens had been approved. The provisions of the Strategy have been correlated with the relevant policies documents, the Reform of the Central Public Administration, and other reforms representing an operational continuity of the actions of the National Development Strategy. In order to move towards a participative and inclusive process of policy development, the National Participation Council (NPC) representing the Civil Society organizations had been established. Representatives of the NPC participate in the Government meetings and are consulted on the policies developed. These developments had been noted at the global level, as the Republic of Moldova was among five winners of the 2013 UN Public Service Awards for the set of initiatives on increasing decisional transparency and fostering participation of civil society in this process.

The State Chancellery is the leading central public authority responsible for the implementation of the above reforms and for coordinating the policies developed by the Line Ministries. Within the Central Public Administration Reform process (CPAR) it provided methodological guidance in the elaboration of the

Institutional Development plans by the Line Ministries and other central administration institutions which identified the needs and set the actions for strengthening the financial, human and institutional capacities of the central public administration bodies. However, the linkage between strategic planning and finance planning is still weak, while the ex-ante policy impact assessment piloted through the CPAR has not been legally enacted. The overall capacity of the public administration to develop, implement and monitor policies in a transparent and participative manner is not sufficient for achieving a steady progress in the reform process. The implementation of the Decentralization Strategy faced many delays, the territorial-administrative reform is postponed again for another four years, and the official approval of the next phase of PAR is pending.

Against this background United Nations – Republic of Moldova Partnership Framework (UNPF) “Towards Unity in Action” and United Nations Development Programme (UNDP) Country Programme Document (CPD) 2013 – 2017 response is aimed at contributing to the establishment of a modernized public administration system properly capacitated to effectively and efficiently develop, budget, implement and monitor evidence-based policies in support of the country’s priorities and European integration objectives. Results achieved with the UNDP and UN Women’s assistance will contribute to the achievement of UNPF/CPD Outcome 1 which refers to increased transparency, accountability and efficiency of central and local public authorities. The assistance is provided through UNDP programmes and projects, as well as through the joint projects implemented in cooperation with the UN Women with co-funding by Donor partners, such as EU and the Governments of Sweden, Norway, Denmark and Romania, and in collaboration with the national partners, such as the Parliament, the Central Elections Commission, the National Integrity Commission, State Chancellery, 15 other central Government institutions and the local authorities.

2. SCOPE OF WORK, RESPONSIBILITIES AND DESCRIPTION OF THE PROPOSED TASKS

This mid-term evaluation exercise is commissioned according to the in the Republic of Moldova Evaluation Plan. The evaluation covers Outcome 1 of the UNPF/CPD 2013 – 2017. The evaluation will put the major focus on assessing the progress achieved within the Outcome 1 “Increased transparency, accountability and efficiency of central and local public authorities” and the impact produced so far under the area of intervention, as well as draw conclusions and recommendations for eventual adjustments, and, to extend possible, lessons learnt for further programming and implementation of programme. The evaluator shall also give importance to assessing efficiency and to a possible extent effectiveness of the UNPF/CPD Outcome 1, whether the size of resources, both financial and human, and partnership strategies continue to be cost-effective and may be applied in continuation and/or revised/changed.

This progress evaluation aims to assess the extent to which programme and project activities implemented with partners during 2013 – 2014 have contributed to the progress under UNPF/CPD Outcome 1, as well as to achievement of the set of targets, whether existing partnership with partners proved to be successful and relevant and overall whether UNDP and relevant UN Women (further referred to as UNW) supported activities have contributed to strengthening transparency, accountability and efficiency of central and local public authorities in compliance with the country’s EU integration agenda. The evaluation shall identify changes that happened during these two years as they relate to the development outcomes, the degree and level of these changes, i.e. enabling environment, organizational and/or individual levels. It shall also assess whether UN/DP’s strategic positioning in this area can be improved.

The evaluator shall take into account and rank the following items:

- Status and degree of change in the Outcome, and factors influencing the Outcome
- Level of incurred changes: Enabling environment, Organizational and/or individual levels
- UN/DP's strategic positioning on achieving the Outcome
- Relevance of the Outcome and outputs
- Partnership strategy
- Sustainability: whether there is ownership and capacity to maintain and manage development in the Outcome

3. REQUIREMENTS FOR EXPERIENCE AND QUALIFICATION

1. Academic Qualifications

- Advanced university degrees in the area of in public administration, economics, international development or related field;

2. Years of experience

- At least 5 years of work experience in the field of, public administration, international development, including participatory planning, monitoring and evaluation
- Sound knowledge and understanding of the specifics and developments in democratic governance area / public administration in Moldova.
- Experience in conducting complex evaluations, especially in democratic governance/public administration field and with international organizations

3. Competencies

- Good understanding of Democratic Governance issues, including gender and human rights aspects
- Sound knowledge about results-based management (especially results-oriented monitoring and evaluation)
- Proven knowledge of monitoring and evaluation policies and procedures of international financing agencies
- Familiarity with the political, economic and social situation in the Republic of Moldova
- Extensive research and analytical skills and report writing abilities
- Availability to work during the indicated /approved period
- Excellent communication skills
- Fluency in English, Romanian and Russian languages

4. DOCUMENTS TO BE INCLUDED WHEN SUBMITTING THE PROPOSALS

Interested individual consultants must submit the following documents/information to demonstrate their qualifications:

- (i) Proposal: explaining why they are the most suitable for the work including past experience in similar evaluations (brief information on each of the required qualifications, item by item);
- (ii) Financial proposal (in USD, specifying a total requested amount per day, including all related costs, e.g. fees, per diems, travel costs, phone calls etc.);
- (iii) Duly completed and signed P11 Form, and at least 3 contacts for references.

5. FINANCIAL PROPOSAL

The financial proposal shall specify a total lump sum amount, and payment terms around specific and measurable (qualitative and quantitative) deliverables (i.e. whether payments fall in installments or upon completion of the entire contract). Payments are based upon output, i.e. upon delivery of the services specified in the TOR. In order to assist the requesting unit in the comparison of financial proposals, the financial proposal will include a breakdown of this lump sum amount.

Travel

Local travel outside of Chisinau is not planned. In the case of unforeseeable travel, payment of travel costs including tickets, lodging and terminal expenses should be agreed upon, between the respective business unit and Individual Consultant, prior to travel and will be reimbursed.

6. EVALUATION

Initially, individual consultants will be short-listed based on the following minimum qualification criteria:

- Advanced university degrees in the area of in public administration, economics, international development or related field
- At least 5 years of work experience in the field of, public administration, international development, including participatory planning, monitoring and evaluation

The short-listed individual consultants will be further evaluated based on the following methodology:

Cumulative analysis

The award of the contract shall be made to the individual consultant whose offer has been evaluated and determined as:

- a) responsive/compliant/acceptable, and
- b) having received the highest score out of a pre-determined set of weighted technical and financial criteria specific to the solicitation.

* Technical Criteria weight – 60% (300 pts);

* Financial Criteria weight – 40% (200 pts).

Only candidates obtaining a minimum of 210 points would be considered for the Financial Evaluation.

Criteria	Scoring	Maximum Points Obtainable
<u>Technical</u>		
Advanced university degrees in the area of in public administration, economics, international development or related field;	(Master's – 20 pts, PhD - 30)	30
5 years of work experience in the field of public administration, international development, including participatory planning, monitoring and evaluation	(5 years – 30 pts, >5 years – 50 pts;)	50
Proven knowledge and understanding of the specifics and developments in democratic governance area / public administration in Moldova	(to some extent – 30, excellent – 40 pts.)	40

Experience in conducting complex evaluations, especially in democratic governance/public administration field and with international organizations	(to some extent – 10, excellent – 20 pts, working with international organizations - 30)	30
Interview: <ul style="list-style-type: none"> demonstrated technical knowledge of the field of democratic governance; working experience in the area of complex evaluations proven knowledge of monitoring and evaluation; familiarity with the political, economic and social situation in the Republic of Moldova 	(30 – demonstrated technical knowledge; 45 - working experience in the area of complex evaluations; 40- knowledge if M&E; 35 – Familiarity with the political, economic and social situation)	150
Maximum Total Technical Scoring		300
Financial		
Evaluation of submitted financial offers will be done based on the following formula: $S = F_{min} / F * 200$ S – score received on financial evaluation; Fmin – the lowest financial offer out of all the submitted offers qualified over the technical evaluation round; F – financial offer under consideration.		200
Maximum Total Scoring		500

Winning candidate

The winning candidate will be the candidate, who has accumulated the highest aggregated score (technical scoring + financial scoring).

ANNEXES:

ANNEX 1 – TERMS OF REFERENCES (TOR)

ANNEX 2 – INDIVIDUAL CONSULTANT GENERAL TERMS AND CONDITIONS